



Supercritical Carbon Dioxide Pipelines

Technical Issues, Regulatory and Development Issues







What is supercritical carbon dioxide (CO₂)?

- \bullet Supercritical CO $_2$ is colorless and odorless gas under so much pressure that it has characteristics of both a liquid and a gas
- It can move through porous solids like a gas, but like a liquid can dissolve some other liquids and solids, such as oil and plastics
- Small changes in pressure, temperature and/or contamination may result in dramatic changes in how it behaves





Why is CO₂ transported as a supercritical fluid?

- Much greater amounts of CO₂ can be shipped as a supercritical fluid than as a gas
- Since supercritical CO₂ can flow through porous rock and dissolve into oil and water, it can be pumped underground for sequestration or to dissolve oil in enhanced oil recovery (EOR) operations





Is transporting supercritical CO₂ the same as transporting oil and natural gas?

- No. Because of its hybrid gas/liquid nature, supercritical CO₂ behaves very differently, both during operations and ruptures
- The unusual properties of supercritical CO₂ create unique safety issues
- Almost all CO₂ pipeline safety research appears to be done overseas
- An October 2021 study for European oil and natural gas industry groups identified an number of unresolved safety concerns



Corrosion and Degradation Impacts

- It is well known that trace amounts of water in the CO₂ can cause rapid corrosion, but what is less well known is the corrosion risk where water is combined with other contaminants
- Degradation of seals, coatings, lubricants, and other non-metallic materials due to supercritical CO₂'s ability to dissolve hydrocarbons
- Degradation of the pipe steel and other pipeline components by contaminants in the CO₂



Pressure Impacts

- Decompression damage resulting from rapid pressure drops
- Running ductile fractures as a result of a rupture
- The impact of unintended phase changes (formation of CO₂ gas bubbles) causing pressure spikes
- Small changes in the amounts and types of contaminants in a CO₂ stream may have dramatic impacts on operation and safety
- Changes in volume can also create operational challenges, for example from seasonal variations and market cycles



Cryogenic Impacts

- Changes to/from a solid (dry ice) at -109°F (sublimation)
- Rapid depressurization can result in dry ice formation
- Brittle fractures in pipeline components due to low temperatures caused by startups, shutdowns, transient operations, depressurizations, intentional releases, and ruptures
- Possible internal and external coating detachment in low temperature conditions



Risks to Human and Animals

- Asphyxiation and intoxication risk
- Exposure can cause headaches, loss of smell, dizziness, nausea, vomiting, loss of coordination, confusion, loss of consciousness, frostbite, heartbeat irregularities, coma, and death
- Need to determine danger zone for different sizes of pipelines and different types of contaminants, topographies, and weather conditions



Satartia, Mississippi Rupture – Feb 22, 2020

- Rupture of 24" diameter CO2 pipeline that vented about 9.5 miles of pipe to release 9,532 barrels
- 49 hospitalized
- Over 250 evacuated





Symptoms of Different Exposure Levels²

- 10,000 ppm (1.0%) Typically no effects, possible drowsiness
- 15,000 ppm (1.5%) Mild respiratory stimulation for some people
- 30,000 ppm (3.0%) Moderate respiratory stimulation, increased heart rate and blood pressure
- 40,000 ppm (4.0%) Immediately Dangerous to Life or Health (IDLH)
- 50,000 ppm (5.0%) Strong respiratory stimulation, dizziness, confusion, headache, shortness of breath
- 80,000 ppm (8.0%) Dimmed sight, sweating, tremor, unconsciousness, and possible death

arnothing https://www.fsis.usda.gov/sites/default/files/media_file/2020-08/Carbon-Dioxide.pdf



Running Ductile Fractures

- Caused by rapid pressure spikes following a rupture as the fluid supercritical CO₂ changes to a gas
- This phase change happens inside the pipe, and the pressure of the expanding CO₂ created can "unzip" a pipe
- Can be prevented by using either stronger steel or attaching reinforcing sleeves (crack arrestors) at intervals
- Steel strength models used for oil and gas pipelines are not adequate

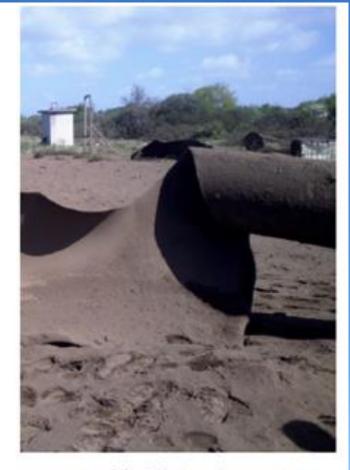








a) Arrest on composite CA



b) Natural arrest





Dispersion Modeling

- Citizens and first responders need to know the danger zone for CO₂ ruptures from different size pipelines in various weather conditions, taking into account contaminants
- Danger zones can be predicted by a number of simple commercial computer models, such as PHAST, EFFECTS and FRED, and more complex computational fluid dynamic models (CFD) that take weather and topography into account
- Regulators and the CO₂ pipeline industry have not defined danger zones for CO₂ pipelines







Technical Summary

- The US CO₂ industry appears to believe that its pipeline technology is well understood and safe
- Overseas researchers have identified a number of important unresolved engineering issues
- The scale of Summit and Navigators' proposed pipeline networks will likely create a variety of technical challenges
- US citizens have no knowledge about danger zones, and US safety standards may have fallen behind



Federal, State and Local Permitting Overview





Federal Permits and Regulation

- The federal government does NOT determine the route of hazardous liquid pipelines, just natural gas pipelines
- 49 U.S.C. §60104(e) of the Pipeline Safety Act states: "This chapter does not authorize the Secretary of Transportation to prescribe the location or routing of a pipeline facility."
- Federal law preempts state regulation of safety only as to pipeline design, construction, operation and maintenance
- The US Army Corps of Engineers regulates crossings of federal waters



No Nebraska State Permits or Regulations

- Nebraska may grant private pipeline CO₂ companies the right to eminent domain
- Nebraska may determine CO₂ pipeline route, consider safety information needed for routing and state emergency response, and mitigate construction damage and abandoned pipelines
- Nebraska regulates oil pipeline route (Ch. 15 Art. 14) and oil pipeline construction damage (Ch. 76 Art. 33), but these laws do not apply to CO₂ pipelines



Local Permits and Regulation

- In Nebraska, state law will preempt a local law in three instances:
- 1) when the state explicitly preempts local laws on the same subject;
 2) when the state's intention to preempt local law is implied by a comprehensive scheme of legislation on a particular subject; also known as "field preemption" and
 - 3) where the local law is inconsistent with state law¹
- Since Nebraska has no state laws related to routing of CO₂ pipelines, counties should have the power to enact ordinances for route permits, setbacks, mitigation, and emergency response

¹ State ex rel. City of Alma v. Furnas County Farms, 667 N.W.2d 512, 522-23 (Neb. 2003)



Permitting Summary

- Nebraska has no state routing or construction permitting laws applicable to CO₂ pipelines
- The federal government does not and cannot determine ${\rm CO_2}$ pipeline route; regulates safety without any meaningful citizen participation; and Army Corps permitting will likely focus on specific crossings
- Since the state does not regulate CO₂ pipelines, Nebraska's counties may regulate issues such as route, setbacks and post-construction and post-abandonment mitigation



Commercial Overview





Why the Rush to Build?

- The federal 45Q tax credit is so generous that it's created a rush to build CO₂ sequestration facilities and pipelines – ready or not
- The tax credit is owned by the entity that owns the CO₂ capture equipment and ensures sequestration of the CO₂
- In 2026, the tax credit will be \$50/metric ton for 12 years
- NE projects alone would generate a total tax credit of up to ~\$30 million per year to Navigator



Few Operating Ethanol CO₂ Capture Plants

- ADM, Decatur, IL: Operates at about half capacity and ships to sequestration site via 1-mile pipeline
- Arkalon, Liberal, KS: Provides CO2 for EOR via a 90-mile pipeline
- Bonanza, Garden City, KS: Provides CO2 for EOR via a 15-mile pipeline
- Little is publicly known about the capital and operating costs for these facilities



Nebraska Ethanol Plant Contracts

Summit Contracts

- Husker Ag Plainview
- Louis Dreyfus Norfolk
- Green Plains Atkinson
- Green Plains Central City
- Green Plains Wood River

• Green Plains – York

Navigator Contracts

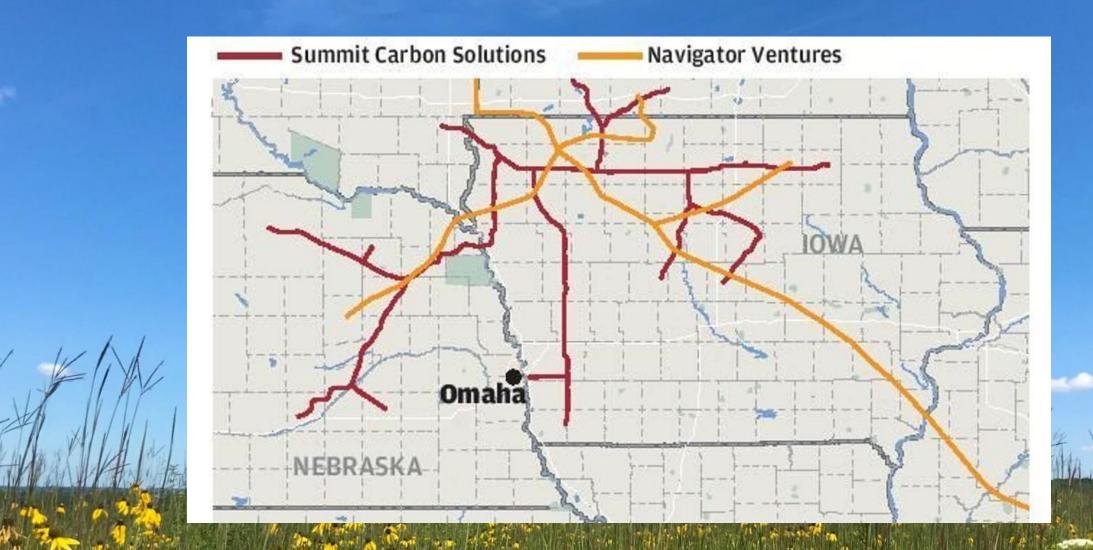
Valero Renewables - Albion

Siouxland Ethanol – Jackson

ADM -- Columbus



A Leap into Massive





The Scale of the Proposed Carbon Capture Facilities and Pipelines Creates Uncertainty

- The industry has experience with CO₂ pipelines, but most are single pipelines from one CO₂ source to EOR facilities, with a very few to sequestration wells
- The Summit and Navigator projects are at a much larger scale and involve many sources and likely many sequestration wells
- This larger scale will likely cause a variety of technical challenges, create new safety risks, require new statutes and regulations, and result in very complex commercial relationships among CO₂ sources, pipelines, and sequestration sites



A Government Triggered Gold Rush

 Just because the Congress is willing to subsidize a massive expansion of carbon capture, transportation, and storage and has put a current deadline for bringing projects online of 2026, does not mean that there is no need for critical safety improvements, needed state and local permitting, and confirmation of commercial viability, or that taking private property for these private commercial ventures is fair





